



Florida Commission on Ethics
P.O. Drawer 15709, Tallahassee, Florida 32317-5709
"A Public Office is a Public Trust"

FLORIDA
COMMISSION ON ETHICS

FEB 27 2026

RECEIVED

COMPLAINT

26-082

ORIGINAL

1. PERSON BRINGING COMPLAINT:

Name: Maria Munoz Telephone: 321-354-8847
Address: 6010 Brick Road
City: Saint Cloud County: Osceola State: FL ZIP: 34772

2. PERSON AGAINST WHOM COMPLAINT IS BROUGHT:

Use a separate complaint form for each person against whom you are filing a complaint.

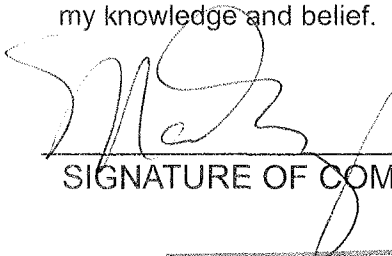
Name: Jackie Espinosa Telephone: 407-518-2315
Address: 101 N Church Street
City: Kissimmee County: Osceola State: FL ZIP: 34741
Title of office or position held or sought: City of Kissimmee Mayor

3. STATEMENT OF FACTS:

Please provide a full explanation of your complaint, describing the facts and the actions of the person named above and why you believe he or she violated the law, and include a statement of how you became aware of these facts. Include relevant dates and the names and addresses of people whom you believe may be witnesses. Please do not submit more than 15 pages, including this form. Please do not submit video or audio tapes, CD, DVDs, flash drives, or other electronic media; such material will not be considered part of the complaint and will be returned.

4. OATH:

I, the person bringing this complaint, do swear or affirm that the facts set forth in the foregoing complaint and attachments thereto are true and correct to the best of my knowledge and belief.


SIGNATURE OF COMPLAINANT

STATE OF Florida
COUNTY OF Osceola

Sworn to (or affirmed) and subscribed before me by
means of ☒ physical presence or ☐ online notarization,
this 23rd day of February, 20 26,
by Maria Munoz
(name of person making statement)

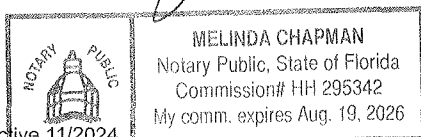


(Signature of Notary Public)

Melinda Chapman

(Print, Type, or Stamp Commissioned Name of Notary Public)

Personally Known ☐ OR Produced Identification ☒
Type of Identification Produced: Florida Driver License



This complaint is filed pursuant to Part III, Chapter 112, Florida Statutes, alleging violations of the Florida Code of Ethics for Public Officers and Employees by Jackie Espinosa, Mayor of the City of Kissimmee.

This complaint does not seek review of an employment grievance. Rather, it concerns the improper involvement of the Mayor in personnel and administrative matters outside her lawful authority, the exertion of influence over decisions belonging exclusively to the City Manager, and participation in actions that obstructed lawful reinstatement of an employee, in violation of Section 112.313(6), Florida Statutes.

Statement of Facts:

1. Unlawful Termination and Reinstatement

Deputy Chief Wilson Muñoz of the Kissimmee Police Department was terminated on October 14, 2025, following an internal investigation later found to violate Florida's Law Enforcement Officers' Bill of Rights (Section 112.532, Florida Statutes).

Through the City's formal grievance process, the City Manager sustained the grievance and issued a written decision on December 10, 2025, overturning the termination and reinstating Deputy Chief Muñoz.

2. Deputy Chief Muñoz's Role in Mayor's Son-in-Law Termination from the Kissimmee Police Department

Deputy Chief Muñoz was involved in the lawful administrative process that ultimately led to the termination of Mayor Espinosa's son-in-law, Officer Andres Contramaestre. His participation was entirely professional and consistent with departmental procedures and statutory requirements.

This fact establishes a potential personal or political motive for the Mayor's subsequent actions, including interference in administrative matters affecting Deputy Chief Muñoz.

3. Mayor's Improper Involvement

On December 15, 2025, Mayor Espinosa participated in an unscheduled meeting with City Manager Mike Steigerwald, Chief of Police Charles Broadway, and executive members of Fraternal Order of Police Lodge #183.

During this meeting:

- The City Manager agreed to implement administrative changes.
- The announcement of the FOP no-confidence vote was postponed to allow these changes.

- Mayor Espinosa actively participated in discussions influencing these administrative actions, despite lacking lawful authority over personnel decisions, disciplinary matters, or operational restructuring under the City's council-manager form of government.

Her participation exceeded mere presence and appears to have contributed to administrative outcomes, including:

- Termination of City Attorney Olga Sanchez DeFuentes (February 3, 2026)
- Removal of Deputy City Manager Austin Blake from oversight of Human Resources
- Continued obstruction of Deputy Chief Muñoz's reinstatement and initiation of separation negotiations

These actions demonstrate that the Mayor knowingly placed personal, political, or external interests above her statutory authority, creating improper influence over personnel and administrative outcomes.

4. Intentional Obstruction and Improper Influence

By participating in meetings affecting internal administrative decisions and personnel matters:

- The Mayor exerted influence over decisions reserved exclusively for the City Manager, undermining lawful authority.
- Her actions created the appearance and reality of political interference in personnel matters.
- This involvement contributed to ongoing obstruction of Deputy Chief Muñoz's reinstatement, enabling the Chief of Police and other officials to act contrary to binding administrative orders.

Such conduct constitutes misuse of public position under Section 112.313(6), Florida Statutes, as it appears to have been directed at influencing outcomes outside her lawful authority for personal, political, or external benefit.

Ongoing Harm and Governance Impact:

- The grievance process has been effectively nullified.
- Administrative staff and department heads have acted contrary to lawful directives.
- Public trust in the City's governance and adherence to statutory processes has been undermined.

- Deputy Chief Muñoz continues to suffer professional exclusion and obstruction from duties.

Alleged Violations:

1. Section 112.313(6), Florida Statutes – Misuse of Public Position
 - By participating in administrative decisions and personnel matters outside lawful authority, the Mayor is alleged to have used her office to improperly influence outcomes.
2. Neglect of Statutory Duties
 - By exceeding her authority and failing to respect the separation of powers in the council-manager system, the Mayor undermined proper execution of administrative law.
3. Obstruction and Improper Influence
 - Participation in meetings that led to administrative changes and delayed or obstructed reinstatement constitutes intentional interference with lawful administrative processes.

Documentation:

I have firsthand knowledge of the matters described and have reviewed supporting documentation, including:

- Email from FOP Secretary Michael Elder documenting the December 15, 2025 meeting with Mayor Espinosa, City Manager Steigerwald, Chief Broadway and executive members of the Fraternal Order of Police Lodge #183.

I respectfully request that the Florida Commission on Ethics:

1. Conduct a formal investigation into Mayor Jackie Espinosa's actions.
2. Determine whether her conduct constitutes misuse of public position or improper interference under Florida law.
3. Impose any sanctions authorized under statute if violations are found.

This matter concerns not only the rights of Deputy Chief Muñoz and other municipal employees but also the integrity of municipal governance, adherence to lawful administrative process, and public trust in the City of Kissimmee.

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**Kissimm...** Dec 15, 2025

to Antonio, Brian, Jeinly,... v

We should receive the 4% raise, updated longevity pay, Marine and Drone Unit stipends and the one-time bonus on 12/22 or 12/23.

We're expecting our retro pay to be distributed on the 01/08/26 paycheck.

An impromptu meeting was held today between several members of the FOP executive board, the Mayor, the City Manager, and Chief Broadway. During this meeting, several of our concerns were addressed in regard to recent issues. It was agreed upon that the City Manager is willing to implement changes on the administration side which could increase department morale and operational issues.

Based on the discussion with the city, and the results of today's vote, it was agreed to hold off on presenting the Vote of No Confidence to the city commission meeting in order to allow the changes to be implemented.



Reply all



Forward

